

Message Text

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12

ACTION EB-11

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INFO AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY HELSINKI

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SUBJECT: CIVAIR: ICAO EXCHANGE OF VIEWS

REF: A. STATE 159642

B. STATE 159881

C. STATE 161693

D. STOCKHOLM 3183

GENEVA FOR DEPUTY ASSISTANT SECRETARY WALDMAN

LONDON, BRUSSELS FOR FAA

1. DCM AND ECONOMIC OFFICER MET JULY 25 OVER LUNCH WITH HENRIK WINBERG, DIRECTOR GENERAL, SWEDISH BOARD OF CIGPL AVIATION, AND JOHN WINGSTRAND, CHIEF OF MFA TRANSPORT DIVISION. IN COURSE OF LUNCHEON WINBERG AND WINGSTRAND PROVIDED SOME FURTHER DETAILS OF SWEDISH POSITION ON ICAO ISSUES THAT MAY BE USEFUL TO
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WALDMANN IN MEETING WITH BERTIL VOSS IN GENEVA JULY 29.

2. USE OF ARABIC LANGUAGE. LIKE US, SWEDEN IS ALSO CONCERNED WITH COSTLY PROLIFERATION OF OFFICIAL LANGUAGES IN UN ORGANIZATIONS AND HOPES DESIGNATION OF ARABIC AS OFFICIAL LANGUAGE IN ICAO CAN BE AVOIDED. SWEDEN SHARES US DESIRE AVOID DIRECT CONFRONTATION WITH ARAB MEMBERS ON THIS POINT.

3. POSSIBLE REVISION OF COMPOSITION OF PERMANENT ICAO COUNCIL. WINBERG SAID SWEDEN INTERESTED IN FINDING SOME WAY FOR GREATER THIRD COUNTRY PARTICIPATION IN COUNCIL, BUT CERTAINLY NOT AT EXPENSE OF ITS OWN REPRESENTATION. WINBERG, SPEAKING PERSONALLY, THOUGHT SEVERAL WAYS OF HANDLING MATTER MIGHT BE EXPLORED.

A. IN PLACE OF DIVISION OF COUNCIL INTO THREE EQUAL SUBGROUPS (10-10-10), NUMBER OF SEATS IN TWO OR THREE OF THESE GROUPS MIGHT BE CHANGED WHILE NEVERTHELESS RETAINING OVERALL TOTAL OF 30 PLACES (10-9-11, ETC.) WINBERG VOLUNTEERED NO VIEWS REGARDING WHICH SUBGROUPS SHOULD BE AFFECTED AND TO WHAT EXTENT.

B. GROUPS OF THIRD COUNTRIES MIGHT SHARE SINGLE SEAT THROUGH ROTATING REPRESENTATION AS THE SCANDINAVIAN COUNTRIES DO. WINBERG WONDERED IF DEGREE OF COOPERATION EXISTING AMONG EAST EUROPEAN COUNTRIES WAS SUFFICIENT TO MAKE THEM WILLING TO APPLY SUCH A SYSTEM. POSSIBILITY THAT COMECON MIGHT SERVE AS COORDINATING POINT FOR EE REPRESENTATION WAS TOUCHED UPON.

C. THIRD COUNTRIES MIGHT BE PERMITTED TO ATTEND AS OBSERVERS EITHER HAVING NO VOTING RIGHTS, OR VOTING ON ISSUES OF PARTICULAR CONCERN TO INDIVIDUAL COUNTRIES, OR VOTING ONLY ON MATTERS DETERMINED TO BE OF CONCERN TO EVERY COUNTRY (E.G. AIR SAFETY).

4. ICAO STUDY OF FARES AND RATES. WINBERG IS STRONGLY CONCERNED ABOUT ANOMALIES IN AIR TARIFFS, AND FEELS THAT THESE ARE NOT SUFFICIENTLY RECOGNIZED. HE UNDERScoreD AGAIN HIS CONVICTION THAT THERE SHOULD BE STANDARD PRIN-
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CIPLES GUIDING SETTING OF TARIFFS. WINBERG APPARENTLY DOES NOT THINK STUDY OF TARIFFS AND, PARTICULARLY, STUDY OF TARIFF-SETTING MECHANISM, NEED BE AS COMPLEX AS WE THINK. ALTHOUGH EUROPEANS COULD MAKE SUCH A STUDY FOR THEMSELVES, HE SAID, OTHER REGIONS, NOTABLY AFRICA, WOULD BE UNLIKELY TO HAVE COMPETENCE TO MAKE ANALYSIS OF THEIR OWN AREA. WINBERG, THEREFORE, THINKS THERE ARE FEW PLACES TO LOOK OTHER THAN TO ICAO FOR THIS

WORK. HE SAID THAT JOINT SWEDEN/SWITZERLAND WORKING
PAPER (REF D) ARGUING IN FAVOR OF SUCH A STUDY, INCLUDING
DRAFT ASSEMBLY RESOLUTION, HAS APPROVAL OF ECAC COUNTRIES
ALTHOUGH PAPER DOES NOT MENTION THIS FACT.
STRAUSZ-HUPE

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